

Message Text

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ACTION IO-14

INFO OCT-01 EUR-12 ISO-00 ACDA-12 SOE-02 AF-10 ARA-10
CIAE-00 DODE-00 EA-10 PM-05 H-01 INR-10 L-03
NASA-01 NEA-10 NSAE-00 NSC-05 OIC-02 SP-02 PA-01
DOE-11 CEQ-01 OES-07 SS-15 USIA-06 /151 W
-----036303 252134Z /64

R 242244Z FEB 78
FM USMISSION USUN NEW YORK
TO SECSTATE WASHDC 9743
INFO USMISSION GENEVA
USMISSION USNATO

C O N F I D E N T I A L USUN NEW YORK 00664

GENEVA FOR CCD & CTB DELS

E. O. 11652: GDS
TAGS: PARM, IO
SUBJECT: UNSSOD PREPCOM IV: PROGRAM OF ACTION

1. SUMMARY. THIS MESSAGE DESCRIBES PRESENT STATE OF PROGRAM OF ACTION WORK, WHICH IS ESSENTIALLY ONE OF COMPILATION OF PROPOSALS, AND TRANSMITS TEXTS OF PARAGRAPHS ON SALT NEGOTIATIONS. END SUMMARY

2. THIS WEEK'S EFFORT IN SUBDRAFTING GROUP ON PROGRAM OF ACTION BEGAN WITH A BRIEF OVERLY OPTIMISTIC EFFORT AT DRAFTING WITH A VIEW TO PRODUCING A TEXT THAT WOULD REFLECT SOME COMPROMISING OF LANGUAGE ON LESS CONTENTIOUS PARTS OF TEXTS BEFORE PREPCOM AND A CONSOLIDATION OF PROPOSALS WITH BRACKETS ON DISPUTED WORDINGS. THE IDEA OF THE OPTIMISTS, WHICH DID NOT INCLUDE USDEL, WAS TO PRODUCE A COMPOSITE TEXT WITH BRACKETS COMPARABLE TO THAT ON DECLARATION. SOME IN NON-ALIGNED EVEN ENVISAGED NEGOTIATIONS ON THEIR EXTENSIVE LIST OF PROPOSALS. US AND OTHER WESTERN
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DELS, AND TO SOME EXTENT SOVIET DEL, URGED EFFORT TO CONSTRUCT A GENERALIZED STRUCTURE FOR PROGRAM, BEYOND THOSE CLEARLY IDENTIFIABLE MEASURES CURRENTLY UNDER NEGOTIATION. IN FAIRNESS, IT SHOULD BE NOTED THAT SPONSORS OF WESTERN PROGRAM AND TO GREATER EXTENT SOVIET DEL TRIED TO KEEP SOME OF THEIR PREFERRED MEASURES IN THE PROGRAM TEXT. NON-ALIGNED WERE UN-

PREPARED TO HAVE ANY OF THEIR PROPOSALS OMITTED FROM PROGRAM OR GENERALIZED. IT WAS TOO EARLY TO EXPECT NON-ALIGNED TO WITHDRAW ANY OF THEIR PROPOSALS OR TO GENERALIZE LESS THAN A MONTH AFTER THEY WERE FINALLY ABLE TO AGREE ON A TEXT. IN ADDITION NON-ALIGNED WERE REPRESENTED IN SUBDRAFTING GROUP MAINLY BE RELATIVELY JUNIOR OFFICIALS WITH NO AUTHORITY TO DO OTHER THAN DEFEND POSITIONS.

3. WITH SPONSORS OF THE VARIOUS TEXTS UNWILLING TO SEE THEIR FORMULATIONS REVISED, AND WITH TIME PRESSURE PRECLUDING OPPORTUNITY FOR FURTHER REFLECTION, EXERCISE OF PROGRAM SUBGROUP HAS IN PAST TWO DAYS LARGELY TURNED INTO A COMPILATION IN VERTICAL FORM OF TEXTS PREVIOUSLY LISTED HORIZONTALLY IN EARLIER UN SECRETARIAT COMPILATION. SOVIETS, SEEING THIS PROCESS UNDERWAY, HAVE BEGUN TO TOSS INTO TABULATION ADDITIONAL SOVIET FORMULATIONS DRAWN FROM THEIR LAST GA SESSION EFFORTS ON DISARMAMENT ITEMS. TEXT THAT WILL BE PRODUCED BY SECRETARIAT ON FEB 24 WILL BE, WITH A FEW EXCEPTIONS, A MISH-MASH OF BRACKETED PARAGRAPHS THAT, IN ADDITION TO RESERVATIONS REFLECTED BY BRACKETS, WILL HAVE STATUS ONLY OF A CONFERENCE ROOM PAPER PRODUCED BY A SUBDRAFTING GROUP OF THE PREPCOM. (COMMENT ON VALUE OF THIS EXERCISE WILL FOLLOW IN LATER WRAP-UP MESSAGE.)
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4. FOR INFORMATION OF ADDRESSEES, FOLLOWING IS TEXT THAT WAS PRODUCED BY US AND SOVIET DELS ON SALT, THE SOVIETS HAVING BRACKETED "SIGNIFICANT". (MEXICAN DEL IS PRODUCING ALTERNATIVE TEXTS.) QTE THERE SHOULD BE THE EARLIEST POSSIBLE CONCLUSION OF AN AGREEMENT IN THE SECOND STRATEGIC ARMS LIMITATION NEGOTIATION BETWEEN THE US AND THE USSR TO BE FOLLOWED PROMPTLY BY FURTHER STRATEGIC ARMS LIMITATION NEGOTIATIONS BETWEEN THE TWO PARTIES LEADING TO AGREED BEGIN BRACKET SIGNIFICANT END BRACKET REDUCTIONS AND QUALITATIVE LIMITATIONS. UNQTE
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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: DISARMAMENT, PROGRESS REPORTS, NEGOTIATIONS
Control Number: n/a
Copy: SINGLE
Draft Date: 24 feb 1978
Decaption Date: 01 jan 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978USUNN00664
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D780088-0529
Format: TEL
From: USUN NEW YORK
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t19780213/aaaaakxr.tel
Line Count: 107
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: d6a6b5cf-c288-dd11-92da-001cc4696bcc
Office: ACTION IO
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 2
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 28 jul 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 3477943
Secure: OPEN
Status: NATIVE
Subject: UNSSOD PREPCOM IV: PROGRAM OF ACTION
TAGS: PARM, PORG, XX, UN, SSOD
To: STATE
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/d6a6b5cf-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014